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INFO	LOG-00	ACDA-17	ACDE-00	AF-01	AID-00	AMAD-01	ARA-01
	CIAE-00	SMEC-00	OASY-00	DODE-00	DOEE-00	ANHR-01	EAP-01
	EB-01	ED-01	EUR-01	OIGO-01	HHS-01	H-01	SSA-01
	TEDE-00	INR-00	L-01	ADS-00	MMP-00	M-00	NEA-01
	NSAE-00	NSCE-00	OIC-02	OIG-04	OMB-01	PA-01	PM-00
	PRS-01	P-01	SP-00	SR-00	SS-00	TRSE-00	T-00
	USIE-00	SA-01	DTC-01	FMP-00	PMB-00	PRME-01	DRL-09
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AF/RCS:S MCILVAINE

P:E BRIMMER

DRL/MLA:J BURT-LYNN

OSD/PK/PE:W BRUNDAGE (INFO)

J5/UN:W DALSON (INFO)

NSC:S RICE/R CRESSEY (INFO)

FMP/MP:A PONCE

USUN/W:J O'BRIEN

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FM SECSTATE WASHDC

TO AMEMBASSY KIGALI IMMEDIATE

UN SECURITY COUNCIL COLLECTIVE IMMEDIATE

AMEMBASSY OTTAWA IMMEDIATE

AMEMBASSY CANBERIMMEDIATE

AMEMBASSY DAKAR IMMEDIATE

AMEMBASSY ADDIS ABABA IMMEDIATE

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AMEMBASSY ACCRA IMMEDIATE

UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: CHARLES L DARIS
DATE/CASE ID: 03 MAY 2007 200103014

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INFO RWANDA COLLECTIVE PRIORITY

C O N F I D E N T I A L STATE 105037

E.O. 12356: DECL: OADR

TAGS: RW BY, MARR, MASS, UNSC, PREL, SOCI

SUBJECT: UN PEACEKEEPING MANDATE REVIEW: UNAMIR

REF: (A) STATE 099647 (B) STATE 69924

1. CONFIDENTIAL - ENTIRE TEXT.

2. THIS IS AN ACTION MESSAGE. REFTEL (A) ANNOUNCED A NEW SYSTEM WHEREBY THE DEPARTMENT WOULD REMIND POSTS THAT A SCHEDULED PEACEKEEPING MANDATE IS COMING DUE WITHIN 45 DAYS AND ASK FOR FEEDBACK ON SPECIFIC AREAS OF CONCERN. UNAMIR'S MANDATE MUST BE REVIEWED BY ITS JUNE 9 EXPIRATION. PURSUANT TO REFTEL, EMBASSY KIGALI IS REQUESTED TO RESPOND TO THE QUESTIONS IN PARA 4, DRAWING ON ALL APPROPRIATE MISSION ELEMENTS AND RAISING ANY ADDITIONAL ISSUES WHICH THE EMBASSY BELIEVES THE DEPARTMENT SHOULD ADDRESS DURING THE MANDATE REVIEW. EMBASSIES IN NEIGHBORING COUNTRIES ARE REQUESTED TO RESPOND TO QUESTIONS IN PARA 5; IN TROOP CONTRIBUTING COUNTRIES, PARA 6; IN UN SECURITY COUNCIL COUNTRIES, PARA 7. USUN IS ASKED FOR ITS INPUT IN PARA 8. POSTS ARE REQUESTED TO RESPOND WITHIN TWO WEEKS, EARLIER IF POSSIBLE. THIS TASKER HAS BEEN CLEARED BY M/P (SEP).

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3. UNAMIR MANDATE:

THE MANDATE OF THE UN ASSISTANCE MISSION IN RWANDA (UNAMIR) CALLS FOR IT TO: (A) CONTRIBUTE TO THE SECURITY AND PROTECTION OF DISPLACED PERSONS, REFUGEES AND CIVILIANS AT RISK IN RWANDA, INCLUDING THE ESTABLISHMENT AND MAINTENANCE, WHERE FEASIBLE, OF SECURE HUMANITARIAN AREAS; (B) PROVIDE SECURITY AND SUPPORT FOR THE DISTRIBUTION OF RELIEF SUPPLIES AND HUMANITARIAN RELIEF

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OPERATIONS; (C) EXERCISE ITS GOOD OFFICES TO HELP ACHIEVE NATIONAL RECONCILIATION WITHIN THE FRAME OF REFERENCE OF THE ARUSHA PEACE AGREEMENT; (D) CONTRIBUTE TO THE SECURITY IN RWANDA OF PERSONNEL OF THE INTERNATIONAL TRIBUNAL FOR RWANDA AND HUMAN RIGHTS OFFICERS, INCLUDING FULL-TIME PROTECTION FOR THE PROSECUTOR'S OFFICE, AS WELL AS SECURITY DETAILS FOR MISSIONS OUTSIDE KIGALI; AND (E) ASSIST IN THE ESTABLISHMENT AND TRAINING OF A NEW, INTEGRATED, NATIONAL POLICE FORCE.

4. FOR EMBASSY KIGALI:

(A) THE DEPARTMENT WISHES TO THANK THE EMBASSY AND THE DATT FOR THEIR THOUGHTFUL RESPONSES TO REFTEL (B), WHICH REQUESTED AN ASSESSMENT OF UNAMIR. A BRIEF SUMMARY OF THE REPORTING CABLES FOLLOWS:

- O UNAMIR TROOP STRENGTH AND LOGISTIC BACKUP HAVE NOT MATCHED THE DEMANDS OF THE MANDATE TO PROTECT "CITIZENS AT RISK";

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- O IF UNAMIR IS TO BE EFFECTIVE, THE GOR AND RPA MUST AGREE TO THE UNAMIR MISSION AND MANDATE. NEITHER SUPPORTS THE UNAMIR PRESENCE FOR REASONS OF SOVEREIGNTY, BUT THEY DISAGREE ON THE TIMING OF DEPARTURE. UNAMIR ASSISTANCE IN PATROLLING GOR BORDERS MIGHT SECURE THEIR CONSENT, OR UNAMIR FORCES COULD BE REDUCED TO FOCUS EXCLUSIVELY ON A RANGE OF MONITORING AND TRAINING ACTIVITIES;

- O UNAMIR HAS A REGIONAL ROLE, E.G. SECURITY IN CAMPS, WHICH HAS NOT BEEN AUTHORIZED

(B) IF THE EMBASSY OR DATT HAS THE OPPORTUNITY TO RESPOND TO THE FOLLOWING QUESTIONS, YOUR INPUT WOULD BE APPRECIATED:

(1) IF THE MANDATE WERE TO BE EXPANDED, WHICH ADDITIONAL RESPONSIBILITIES SHOULD BE ADDED? SHOULD IT HAVE CHAPTER VII ENFORCEMENT POWERS?

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(2) ARE MORE HUMAN RIGHTS MONITORS NEEDED TO WORK WITH THE GOVERNMENT ON REESTABLISHING A JUDICIARY, AS THE UN SECRETARY GENERAL HAS RECOMMENDED?

(3) SHOULD UNAMIR TRAIN ADDITIONAL GENDARMES ONCE THE GOR SECURES FUNDING AND AS THE GOR REQUESTS?

(4) COULD UNAMIR'S MANDATE CONCERNING SUPPORT FOR THE TRIBUNAL BE REVISED TO FACILITATE TRIBUNAL ACTIVITIES? IF SO, HOW?

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(5) HOW IS UNAMIR INVOLVED WITH THE HUMAN RIGHTS FIELD OFFICE? IN A RENEWED MANDATE, WHAT FUNCTIONS SHOULD BE INCLUDED WHICH RELATE TO THIS OFFICE?

5. FOR EMBASSIES IN NEIGHBORING COUNTRIES:

(A) SHOULD UNAMIR ASSUME A MORE REGIONAL ROLE, INCLUDING THE AUTHORITY TO OPERATE IN SOME CASES WITHIN THE BORDERS OF RWANDA'S NEIGHBORS?

(B) WHAT DOES POST THINK WOULD BE THE REACTION OF THE HOST GOVERNMENT TO A REQUEST TO ALLOW UN TROOPS ON ITS TERRITORY TO COVER THE REFUGEE CAMPS' THE BORDER AREAS, OR OTHER ASPECTS OF THE REGIONAL RWANDA/BURUNDI CRISIS?

(C) WERE THE UN TO AUTHORIZE SOME TYPE OF REGIONAL FORCE, SHOULD SUCH ISSUES AS COMMAND AND CONTROL, RULES OF ENGAGEMENT AND LOGISTICS SUPPORT BE UNDER A CENTRAL CONTROL, OR SEPARATE BY COUNTRY?

(D) DO NEIGHBORING COUNTRIES WHERE REFUGEE CAMPS ARE LOCATED HAVE THE CAPABILITY AND WILL TO ACT ON THE SECURITY COUNCIL REQUEST THAT MEMBER STATES ARREST PERSONS WHERE SUFFICIENT EVIDENCE EXISTS THAT THEY COMMITTED GENOCIDE?

6. FOR EMBASSIES IN TROOP CONTRIBUTOR COUNTRIES:

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(A) IS THE GOVERNMENT CONSIDERING REMAINING IN UNAMIR,
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ASSUMING THE MANDATE WERE RENEWED IN ITS CURRENT FORM OR
IN A SIMILAR FORM?

(B) IF THE GOVERNMENT IS PLANNING TO LEAVE WHY AND WHEN?

(C) WOULD THE GOVERNMENT BE AMENABLE TO KEEPING ITS TROOPS
IN A UNAMIR WITH A MORE ROBUST MANDATE?

7. FOR EMBASSIES IN SECURITY COUNCIL MEMBER STATES:

(A) DOES THE GOVERNMENT BELIEVE THAT UNAMIR SHOULD BE
DISCONTINUED AS THE GOR HAS SIGNALLED?

(B) DOES THE GOVERNMENT BELIEVE THAT UNAMIR SHOULD BE
CHANGED TO A CHAPTER VII OPERATION IF THE GOR WITHDRAWS
ITS IMPLIED CONSENT TO A CHAPTER VI OPERATION?

8. FOR USUN:

PLEASE PROVIDE YOUR RECOMMENDATIONS ON THE RENEWAL OF
MANDATE FOR UNAMIR, TAKING INTO CONSIDERATION THE ROSG
MEETINGS, THE SYG'S PROGRESS REPORT, DPKO'S INPUT, ETC.
EVENTS OVER THE PAST WEEK MAY HAVE CAUSED A SHIFT OF
OPINION IN THE INTERNATIONAL COMMUNITY. CHRISTOPHER

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